Diana Dupuis Director



STATE OF WASHINGTON

# WASHINGTON STATE PARKS AND RECREATION COMMISSION

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January 30, 2025

## Item E-2: Financial Update - Report

**EXECUTIVE SUMMARY:** This item reports to the Washington State Parks and Recreation Commission on 1) 2023-25 biennium operating and capital budget expenditures, 2) Parks Renewal and Stewardship Account (PRSA) revenue, 3) Governor's recently proposed Operating and Capital budgets. This item advances the Commission's goal: "Obtain and effectively manage resources needed to create and sustain an exceptional park system".

## **CURRENT BIENNIUM FINANCIAL INFORMATION**

**2023-25 Biennium Operating Budget and Expenditures**: State Parks' 2023-25 biennial operating budget is \$272.3 million. The amount of budget that funds general operations is \$244.9 million with dedicated program funding at \$27.4 million. Of the \$244.9 million, \$86.3 million is supported by tax dollars from the General Fund (GF-S) and \$5.5 million is from the new climate account funds. The remaining \$153.1 million is supported by earned revenue (PRSA).

As of November 30, the agency spent \$174.4 million; of which \$160.4 million was for general operations. Overall, spending for general operations (GF-S / PRSA) is 65.5 percent of the biennial spending plan.

The November 30, PRSA ending fund balance was \$23.1 million, \$7.0 million less than the September 30 ending balance of \$30.1 million.

**2023-25 Biennium Capital Budget and Expenditures**: State Parks' 2023-25 capital budget is \$198.3 million. \$143.2 million is from the State Building and Construction Account and is comprised of \$76.9 million for new projects and \$66.3 million for re-appropriated projects. \$2.4 million is from climate account funds. In addition, available grant and other spending authority dollars currently total \$52.7 million.

As of November 30, the agency spent or encumbered a total of \$85.7 million; \$22.4 million on new projects (\$11.3 million spent, \$11.2 million encumbered), \$41.1 million on reappropriated projects (\$24.8 million spent, \$16.2 million encumbered), and \$22.2 million on climate and grant related projects.

**2023-25 Biennium Revenue (PRSA)**: PRSA earned revenue includes Discover Pass sales, camping, cabins & other overnight accommodations, "opt-out" donations through the Department of Licensing and other earned revenue.

The 2023-25 earned revenue forecast is currently \$136.9 million. As of November 30, "actual" earned revenue was \$102.6 million, \$376,400 (0.4 percent) above biennium-to-date estimates.

Comparing biennium-to-date revenue collections against estimates by major categories:

- 1) Discover Pass revenue is 3.3 percent (\$1.2 million) above projection
- 2) Camping revenue is 4.8 percent (\$1.8 million) below projection
- 3) Cabins and other lodging revenue is 15.5 percent (\$900,400) below projection
- 4) Donations through the DOL "opt out" program is 4.0 percent (\$434,400) <u>below</u> projection
- 5) Other revenue sources are 20.3 percent (\$2.3 million) above projection

### GOVERNOR'S BUDGET PROPOSALS (Operating and Capital)

The Governor's 2025-27 Biennial Operating and Capital 2024 Supplemental Operating proposals were released December 17, 2024.

#### 2025 Supplemental Operating Request was funded at \$2,298,000:

	Agency Request	Governor's Proposal	Variance
Parks Renewal and Stewardship Account	85,000	85,000	0
General Fund - State	3,244,000	2,213,000	(1,031,000)
	3,329,000	2,298,000	(1,031,000)

#### **2025-27 Biennial Operating Request** was funded at \$19,079,000:

	Agency Request	Governor's Proposal	Variance
Parks Renewal and Stewardship Account	(8,313,000)	8,884,000	17,197,000
General Fund - State	32,969,000	9,616,000	(23,353,000)
Climate Accounts - Operating Budget	0	500,000	500,000
Dedicated & Other Funds	0	79,000	79,000
	24,656,000	19,079,000	(5,577,000)

2025-27 Biennial Capital Request was funded at \$165,027,000:

	Agency Request	Governor's Proposal	Variance
	1	1	
Fund 057 Capital Construction Account	127,733,000	77,354,000	(50,379,000)
Fund 057 Capital Construction Account - Reappropriation	56,870,000	57,399,000	529,000
Climate Related Accounts - Reappropriation	1,500,000	1,500,000	0
RCO Washington Wildlife and Recreation Program Grants - New Projects	23,139,000	20,924,000	(2,215,000)
Grant / Spending Authority	7,850,000	7,850,000	0
	217,092,000	165,027,000	(52,065,000)

#### SUPPORTING INFORMATION

Appendix 1: 2023-25 Operating and Capital Budget Financial Report
Appendix 2: 2023-25 Parks Renewal and Stewardship Account (PRSA) Revenue Summary
Appendix 3: 2023-25 Parks Renewal and Stewardship Account (PRSA) "Other" Revenue
Summary

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**Reviewer(s):** 

Laura Holmes, Administrative Services Director

**Kira Swanson, SEPA Review:** Reviewed December 30, 2024. Pursuant to WAC 197-11-704, staff has determined that this Commission agenda item is a report and therefore is not subject to State Environmental Policy Act (SEPA) review.

Andy Woo, Assistant Attorney General: Reviewed as of 12/27/2024.

#### **Approved for Transmittal to Commission**

**Diana Dupuis, Director** 

#### APPENDIX 1 OPERATING AND CAPITAL BUDGET FINANCIAL REPORT 2023-25 BIENNIUM As of November 30, 2024

#### **Operating Budget:**

Fund/Account	Biennial Budget <sup>1</sup>	Expenditures To Date	Balance	Percent Spent
General Operating Funds				
General Fund - State	86,288,000	57,407,986	28,880,014	66.5%
Parks Renewal and Stewardship Acct. (PRSA)	153,073,000	98,891,675	54,181,325	64.6%
Climate Accounts	5,533,000	4,055,773	1,477,227	73.3%
	244,894,000	160,355,434	84,538,566	65.5%
Other Funds				
PRSA/Dedicated Funds <sup>2</sup>	27,432,000	14,056,726	13,375,274	51.2%
	272,326,000	174,412,160	97,913,840	64.0%

(1) Includes 2023-25, 2024 Supplemental

(2) Includes Boating and Winter Recreation Programs, ORV, Roads, Private/Local Grants, and No Child Left Inside (NCLI)

#### **PRSA Fund Balance:**

Date	Balance
July 1, 2023	20,159,679
November 30, 2024	23,128,894
June 30, 2025 (Projected Ending Balance <sup>1</sup> )	3,600,157

(1) Includes 2023-25, 2024 Supplemental, \$391,494 2023-25 BBAL GASB87 reduction

#### **Capital Budget:**

Funding Source	Biennial Budget	Expenditures To Date <sup>2</sup>	Balance	Percent Spent
Fund 057 - State Building Const. Account				
New Projects	76,897,000	22,431,697	54,465,303	29.2%
Reappropriations	66,312,414	41,064,436	25,247,978	61.9%
	143,209,414	63,496,134	79,713,280	44.3%
Climate Accounts				
Fort Worden Energy Efficiency Update (26C)	1,000,000	0	1,000,000	0.0%
Statewide Fish Barrier Removal Project (26D)	1,375,000	712,466	662,534	51.8%
Grants/Donations/Pass Through Funds				
State Grants/Pass Through Funds <sup>3</sup>	44,786,051	17,946,427	26,839,624	40.1%
Local Grants/Donations/Parkland Acquisition <sup>4</sup>	4,500,000	2,960,704	1,539,296	65.8%
Federal Grants/Pass Through Funds <sup>5</sup>	3,350,000	575,831	2,774,169	17.2%
Palouse to Cascades Trail Noxious Weed (23P)	50,000	42,000	8,000	84.0%
	198,270,465	85,733,562	112,536,903	43.2%

(1) Includes 2023-25, 2024 Supplemental

(2) Includes expenditures and encumbrances

(3) Includes prior biennium grant carry-forward

(4) Includes private/local spending authority for grants including reappropriations

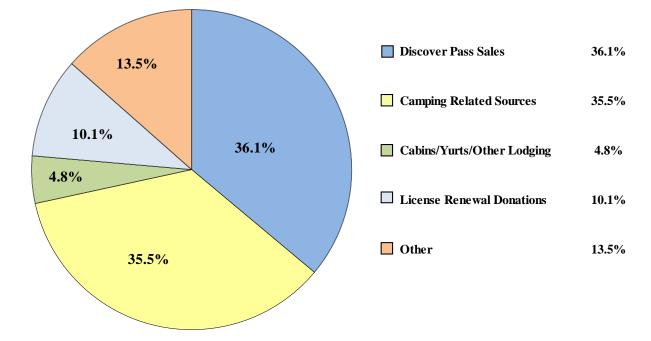
(5) Includes Clean Vessel grants issued to other entities, and spending authority for grants

### APPENDIX 2 PARKS RENEWAL AND STEWARDSHIP ACCOUNT (PRSA) REVENUE SUMMARY 2023-25 Biennium As of November 30, 2024

Revenue Category	Biennial Estimate	Estimate To Date	Actuals To Date	Variance To Date	Percent Actuals Over/Under To Date
Discover Pass Sales	50,476,000	35,837,900	37,031,921	1,194,021	3.3%
Camping	47,707,000	38,258,700	36,438,324	(1,820,376)	(4.8%)
Other Overnight Lodging	7,667,000	5,800,300	4,899,871	(900,429)	(15.5%)
License Renewal Donations	15,176,000	10,843,700	10,409,313	(434,387)	(4.0%)
Other *	15,879,000	11,496,200	13,833,785	2,337,585	20.3%
	136,905,000	102,236,800	102,613,213	376,413	0.4%

\* Other revenue sources include leases, reservation fees, retreat centers, boat moorage and watercraft launch fees, day use fees, etc.

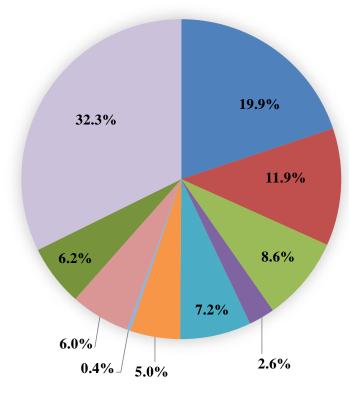
# **Percent of Revenue Collected by Source**



#### APPENDIX 3 PARKS RENEWAL AND STEWARDSHIP ACCOUNT (PRSA) "OTHER" REVENUE SUMMARY 2023-25 BIENNIUM As of November 30, 2024

Baranna Catagory	Biennial	Estimate	Actuals To Data	Variance To	Percent Actuals Over/Under
Revenue Category	Estimate	To Date	To Date	Date	To Date
Real Property Agreements (Leases)	2,400,000	1,836,000	2,748,132	912,132	49.7%
Boat Moorage/Watercraft Launch	2,150,000	1,557,700	1,640,012	82,312	5.3%
Retreat Centers	620,000	496,000	1,185,972	689,972	139.1%
Discover Pass Infractions	504,000	410,700	364,448	(46,252)	(11.3%)
Day Use Shelters	900,000	720,000	994,734	274,734	38.2%
Interpretive Talks/Tours	500,000	397,500	695,364	297,864	74.9%
Shower Meters	600,000	501,000	53,971	(447,029)	(89.2%)
Concessions	520,000	351,000	829,060	478,060	136.2%
Online Discover Pass Handling Fees	1,020,000	714,000	854,163	140,163	19.6%
Other	6,665,000	4,512,300	4,467,928	(44,372)	(1.0%)
Total	15,879,000	11,496,200	13,833,785	2,337,585	20.3%

# Percent of Revenue Collected by Source



Real Property Agreements (Leases)	19.9%
Boat Moorage/Watercraft Launch	11.9%
Retreat Centers	8.6%
Discover Pass Infractions	2.6%
Day Use Shelters	7.2%
Interpretive Talks/Tours	5.0%
Shower Meters	0.4%
Concessions	6.0%
Online Discover Pass Handling Fees	6.2%
Other	32.3%
	100.0%